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Evaluation of labour market policies : what lessons for innovation policies?

Antoine Bozio

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OECD Paris – 20 October 2014

Outline



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- I. The choice of method : the example of Pathways to work
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The example of Pathways to work

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Pathways to work

The programme

- Goal : Bring recipients of Incapacity benefits back to employment
- Financial incentives, intensive interviews, choices packages

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Pathways to work

The programme

- Goal : Bring recipients of Incapacity benefits back to employment
- Financial incentives, intensive interviews, choices packages

Evaluation

- Pilots areas selected, programme rolled out in four waves
- Independent evaluation carried out (IFS, PSI, Natcen)

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Pathways to work

The programme

- Goal : Bring recipients of Incapacity benefits back to employment
- Financial incentives, intensive interviews, choices packages

Evaluation

- Pilots areas selected, programme rolled out in four waves
- Independent evaluation carried out (IFS, PSI, Natcen)

Data collected

- Surveys carried out before and after the policy
- Matched with administrative data

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Pathways to work

Methods

- Difference in differences
- Propensity score matching
- Microsimulation and cost benefit analysis

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Pathways to work

Methods

- Difference in differences
- Propensity score matching
- Microsimulation and cost benefit analysis

Results

- Positive impact on employment for the flow (+5-7ppts)
- No negative impacts on wages
- No negative impact on self-assessed health
- CBA positive based on conservative assumptions

Pathways to work

I. The choice of method



Pathways to work

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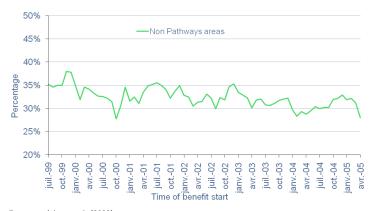
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Pathways to work

FIGURE 1: Outflow rate out of IB (6 month)



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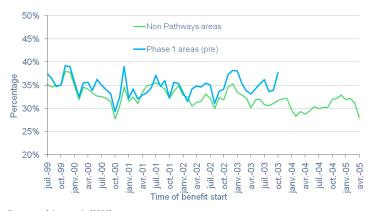
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FIGURE 2: Outflow rate out of IB (6 month)



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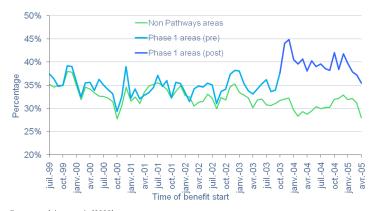
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FIGURE 3: Outflow rate out of IB (6 month)



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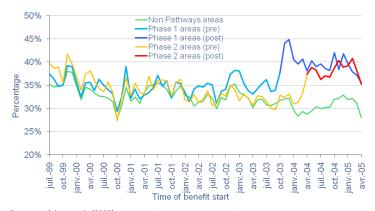
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FIGURE 4: Outflow rate out of IB (6 month)



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Pathways to work

- Evaluation Choice package
 - Choice from IB recipients to participate or not
 - Very endogenous choice

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Pathways to work

Evaluation Choice package

- Choice from IB recipients to participate or not
- Very endogenous choice

Matching

- Extremely complete survey and administrative data
- Propensity matching based on observables
- Strong identifying assumptions

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Pathways to work

Evaluation Choice package

- Choice from IB recipients to participate or not
- Very endogenous choice

Matching

- Extremely complete survey and administrative data
- Propensity matching based on observables
- Strong identifying assumptions

No causal interpretation

Adam, Emmerson and Bozio (2010)

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What lessons?

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What lessons?

The ingredients for good evaluations

- Good data collected.
- Design of the evaluation before the policy is introduced
- Experimentation or piloting of the policy
- Independent evaluation that makes the evaluation credible

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What lessons?

The ingredients for good evaluations

- Good data collected
- Design of the evaluation before the policy is introduced
- Experimentation or piloting of the policy
- Independent evaluation that makes the evaluation credible

The issues

- Impossible to evaluate choices component
- Good data not enough to overcome identification issues
- Impossible to distinguish the impact of components of the package

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- Example of WFTC in the UK
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WFTC in the UK

Evaluation of EITC and WFTC

- Similar policies in the UK and the US
- Much more budget in the UK
- Much smaller effect in the UK (Blundell and Hoynes, 2003)

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WFTC in the UK

Evaluation of EITC and WFTC

- Similar policies in the UK and the US
- Much more budget in the UK
- Much smaller effect in the UK (Blundell and Hoynes, 2003)
- How to explain the discrepancies?
 - Working tax credits are not unique benefits
 - In the UK, other benefits reduce massively the incentives of WFTC

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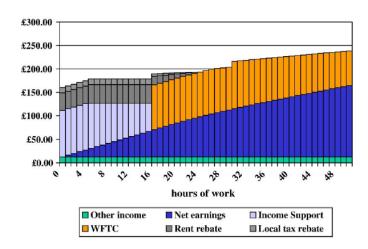
WFTC in the UK

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WFTC in the UK

FIGURE 5: UK benefit structure



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Lessons

Policies interact

- One want to estimate the overall effects of policies
- But ascribe to each part its true impact



Lessons

Lessons

Policies interact.

- One want to estimate the overall effects of policies
- But ascribe to each part its true impact
- Importance to understand mechanisms
 - Impact evaluation is important

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But more important is understanding mechanisms at play

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