Occupational Projections Methods

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28 March, 2017



Overview

- BLS Projections Background
- Data Sources and Classifications
- Developing Occupational Projections
- Occupational Qualifications
- Estimating Occupational Replacement Needs



US Projections History

- US Secretary of Labor is charged with developing a national employment statistics system
 - ► Bureau of Labor Statistics (BLS) is the statistical agency of the Department of Labor
- First Occupational Outlooks produced in 1940s to aide in postwar readjustments
- Comprehensive numerical projections every 2 years since the 1960s

US Employment Projections

- 10-year projections of structural labor market changes
- 2014-24 projections cover 819 occupations and 329 industries
- BLS projections prepared at the national level only
 - ► National projections serve as an input for state and local employment projections, which are produced by state governments



Projections Uses

- Workforce planning and policy
 - ► Federal workforce development funds sub baccalaureate training, but devolves decisions to the state and local level
 - ► Baccalaureate training policy is developed primarily at the state level
- Career development
 - Students, counselors, and jobseekers making career choice decisions
- Labor market research



Employment Projections Process

Labor Force

Total and by age, sex, race and ethnicity



Aggregate Economy

GDP, total employment, and major demand categories



Industry Final Demand

Sales to consumers, businesses, government, and foreigners



Occupational Employment

Industry-Occupation Matrix



Industry Employment

Labor productivity, average weekly hours, wage & salary employment



Industry Output

Use and Make Relationships, Total Requirements Tables



Employment Data Sources

- Occupational Employment Statistics (OES)
 - Establishment survey for nonagricultural wage-and-salary staffing patterns
- Current Employment Statistics (CES)
 - Establishment survey for nonagricultural wage-and-salary industry employment
- Quarterly Census of Employment and Wages (QCEW)
 - Administrative data set for wage-and-salary industry employment
- Current Population Survey (CPS)
 - Household survey for agricultural industry employment and staffing patterns, self-employed workers



Classifications

- North American Industry Classification System (NAICS) for industries
 - Updated every 5 years
 - ▶ 1057 detailed industries
- Standard Occupational Classification (SOC) for occupations
 - Revised every 8-10 years
 - ► 820 detailed occupations
 - ▶ 24 occupations added in 2010, 37 will be added in 2018
 - ▶ 90% of occupations unchanged by revisions



Projecting Occupational Employment

- Allocate projected industry employment to occupations using a staffing-pattern matrix
- Occupational ratios (share of industry coefficients) change over time
- Could use quantitative methods to project ratios if sufficient historical data available
- BLS does not have comparable historical data, so use qualitative methods



Researching Occupations

- Research how occupational utilization will change in industries
 - ▶ Data
 - Historical staffing patterns, industry-specific data sources
 - Interviews and site visits
 - Professional organizations, schools, government agencies, employers
 - Published research and reports
 - Professional journals, newspapers, trade publications



Factors Affecting Occupational Utilization

- Automation technology
- Domestic outsourcing
- Offshoring (international outsourcing)
- Occupational substitution
- Change in the mix of industry sector outputs



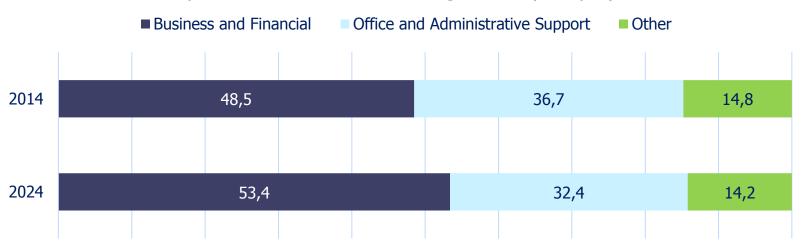
Converting Research into Projections

- Develop rationales describing direction and magnitude of ratio change
- Numerical change factors are applied to calculate projected utilization ratios for each occupation by industry cell
- Projected staffing patterns for each industry are balanced to have occupation and industry employment match

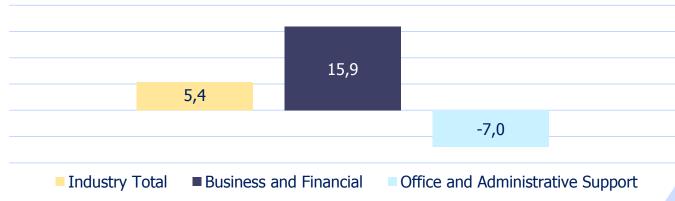


Example Occupational Shifts

Occupational Share of Accounting Industry Employment



Growth Rates within Accounting Industry, 2014-24





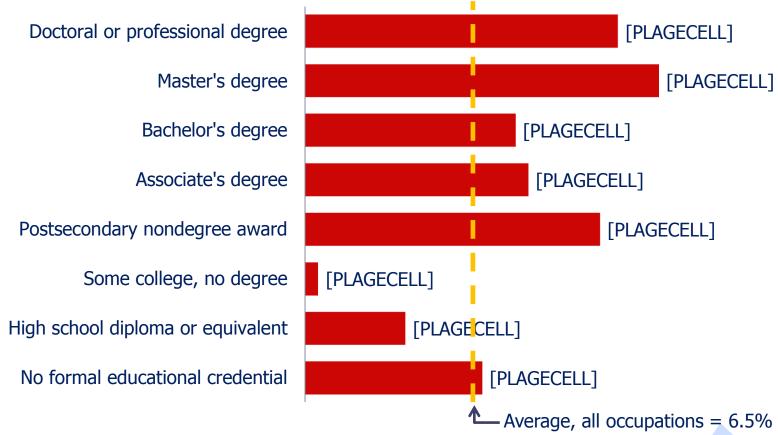
Occupational Qualifications

- Occupations are assigned to one of 8 education levels based on typical requirements for entry
- Education levels represent current, not projected, requirements
- Education levels are assigned based on research



Occupations that Need More Education for Entry are Projected to Grow Faster

Projected 2014-24 growth rate in occupational employment by typical 2014 entry-level education





Occupational Replacement Needs

- Projections of growth and decline show structural changes in the labor force
- Workforce demand largely driven by the need to replace existing workers who leave an occupation
 - Retirements
 - Other labor force exits
 - ► Transfers to different occupations



Projecting Replacement Needs

- BLS formerly used a cohort-component (indirect) estimation method
 - Age-based method undercounted opportunities in many occupations
- Starting in 2017, new longitudinal (direct) estimation method will be used
 - ► Uses a regression to estimate probability of separating for current workforce demographics



References

- BLS Projections Methodology: https://www.bls.gov/emp/ep projections methods.htm
- BLS 2014-24 Occupational Projections:
 https://www.bls.gov/opub/mlr/2015/article/pdf/occupational-employment-projections-to-2024.pdf
- BLS Educational Classifications:
 https://www.bls.gov/emp/ep table 112.htm
- Occupational Outlook Handbook: https://www.bls.gov/ooh/



Occupational Skills Data

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Overview

- What Are Skills?
- Educational Attainment and Requirements
- O*NET
- Occupational Requirements Survey



What Are Skills?

- Abilities: enduring attributes of an individual that affect performance
- Skills: developed capacities that facilitate performance
- Knowledge: organized sets of principles and facts
- How does a worker develop skills and knowledge?
 - ► Formal education
 - On-the-job training
 - Prior work experience



Educational Attainment

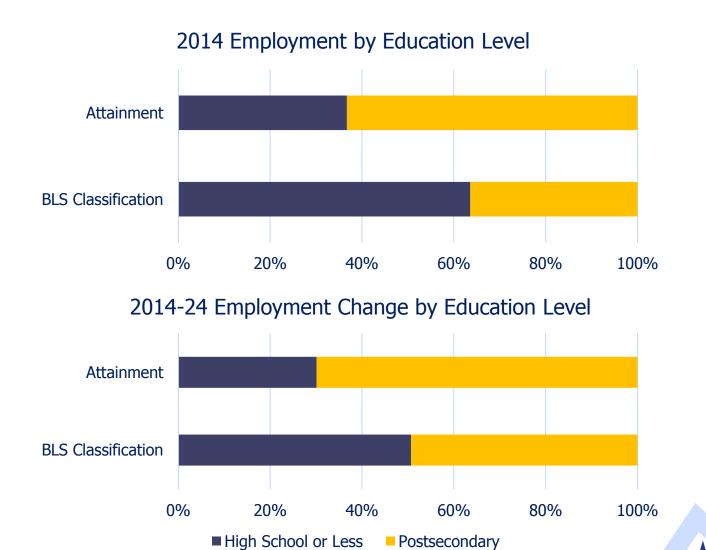
- US labor force surveys measure educational attainment: highest level of education completed
- Attainment measures current workforce for an occupation and may not reflect what new entrants typically need:
 - ► Entry level requirement change over time
 - ► Workers may continue their education
 - Personal choice to work in some occupations
 - ► Mal-employment



BLS Education Classification

- U.S. Bureau of Labor Statistics (BLS) produces a measure of typical education needed to enter an occupation
 - ▶ 8 categories, from Doctoral/Professional Degree to No Formal Educational Credential
 - ► Intended for career guidance purposes
 - ► Reflects current, not future, requirements
- Measures employer requirements, not worker attainment

BLS Classification vs Attainment



Demand for Education

- Wage premium models provide an alternative estimate for the demand for education
- Examine within-occupation wage differentials for workers with different education levels
 - Employers may compensate workers with more education even if they do not require it for the job
 - Expect that results would fall between measures based on attainment and measures based on employer requirements



Demand for Education

How many jobs require postsecondary education?

Measure	Share of jobs
Attainment	64.4%
Wage Premium Model	43.3%
BLS Classification	36.4%

How many jobs require a baccalaureate degree?

Measure	Share of jobs
Attainment	37.2%
Wage Premium Model	31.8%
BLS Classification	25.6%

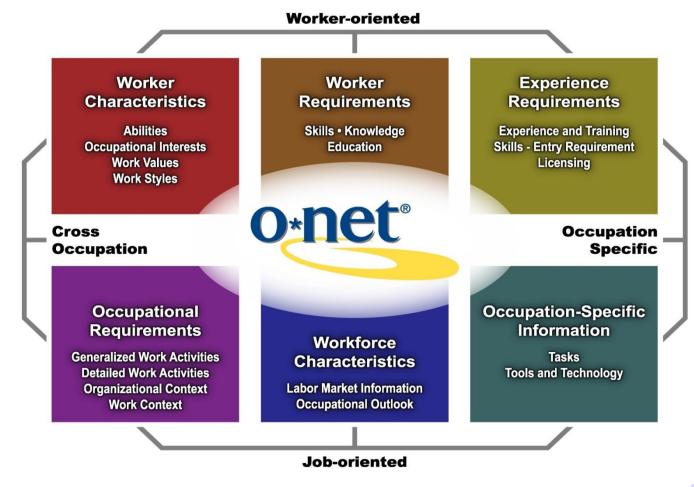


What is O*NET?

- Occupational Information Network
 - Primary source for characteristics and requirements information on occupations in the US
 - Covers the work conducted in the U.S. economy
 - 900+ occupations
 - Comprehensive description of worker and occupational requirements
 - Common language for describing the world of work
 - Job seekers, students, employers, educators, community developers, workforce professionals



O*NET Content Information





Example O*NET Data

Updated 2016

Details Report for:

19-3011.00 - Economists

Knowledge	e Save	Table (XLS/CSV)
Impor	tance Kn	owledge
93	- 0	Economics and Accounting — Knowledge of economic and accounting principles and practices, the financial markets, banking and the analysis and reporting of financial data.
90	•	Mathematics — Knowledge of arithmetic, algebra, geometry, calculus, statistics, and their applications.
71	• •	English Language — Knowledge of the structure and content of the English language including the meaning and spelling of words, rules of composition, and grammar.
53	0	Computers and Electronics — Knowledge of circuit boards, processors, chips, electronic equipment, and computer hardware and software, including applications and programming.
52	o	Education and Training — Knowledge of principles and methods for curriculum and training design, teaching and instruction for individuals and groups, and the measurement of training effects.
Skills Sav	e Table (X	<u>LS/CSV</u>)
Impo	rtance Sk	ill
75	- 0	Active Listening — Giving full attention to what other people are saying, taking time to understand the points being made, asking questions as appropriate, and not interrupting at inappropriate times.
75	- 0	Critical Thinking — Using logic and reasoning to identify the strengths and weaknesses of alternative solutions, conclusions or approaches to problems.
75	•	Mathematics — Using mathematics to solve problems.
75	•	Speaking — Talking to others to convey information effectively.
Abilities Impor	Save Tabl	
75	•	Deductive Reasoning — The ability to apply general rules to specific problems to produce answers that make sense.
75	•	Inductive Reasoning — The ability to combine pieces of information to form general rules or conclusions (includes finding a relationship amon seemingly unrelated events).
75	•	Written Comprehension — The ability to read and understand information and ideas presented in writing.
75	•	Written Expression — The ability to communicate information and ideas in writing so others will understand.
72	•	Mathematical Reasoning — The ability to choose the right mathematical methods or formulas to solve a problem.
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Sources of O*NET Data

- Job Incumbents
 - Collected through establishment-based surveys
- Occupational Experts
 - Used for small, remote, and new/emerging occupations
- Occupational Analysts
 - ► I/O Psychologists used for technical data elements not able to be answered by job incumbants



Data Publication

- Currently covers 974 Occupations
- Approximately 100 occupations are updated each year
 - Prioritized based on:
 - Fast growing
 - Green/Environment-related
 - Science, technology, engineering, mathematics, and innovation
 - Not designed for time series analysis of changes in occupational characteristics



The Occupational Requirements Survey

- The Occupational Requirements Survey (ORS) provides occupational-related data for:
 - Physical demands
 - Cognitive demands
 - ► Environmental conditions
 - Vocational preparation
- Data is intended to adjudicate disability claims



ORS Data Elements

- Vocational preparation
 - Minimum formal education required
 - Pre- and post-employment training
 - Prior work experience
- Cognitive requirements
 - Decision-making required, supervision
 - Changes in routine
 - Pace of work and control over pace



ORS Data Collection

- New survey collected using the existing National Compensation Survey infrastructure
- Collected at establishments through site visits by field economists
- First data release in December 2016 covered 165 occupations
- Expected to cover up to 1,090 occupations by 2019
- Data on occupations will be updated every 5 years



References

- BLS Educational Attainment and Classifications: https://www.bls.gov/emp/ep education training system.htm
- O*NET Data Interface: https://www.onetonline.org/
- O*NET Database: https://www.onetcenter.org/
- BLS Occupational Requirements Survey: https://www.bls.gov/ors/



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